Rigid, Resilient, or Redundant? Thinking Ahead on GVC Trade Post-COVID

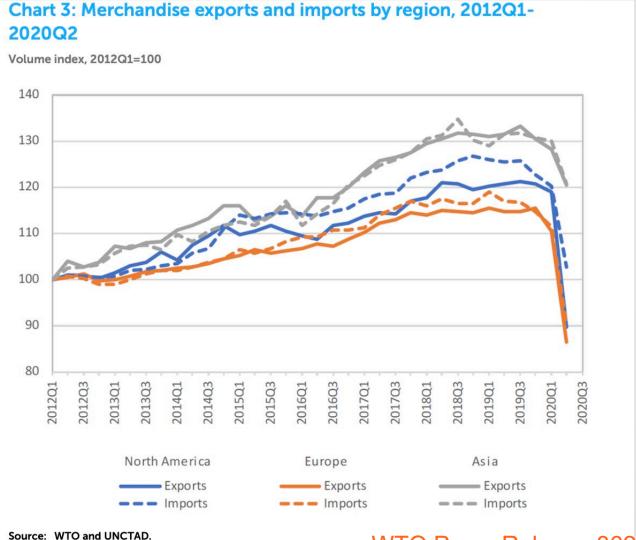
GTAP - June 23, 2021

Emily J. Blanchard

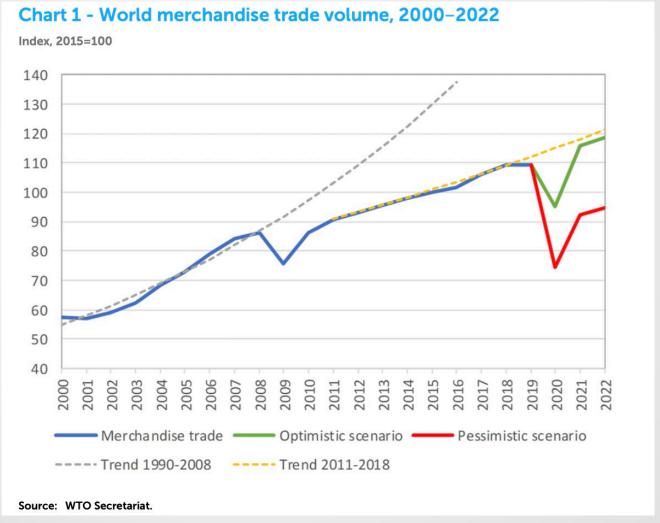
Tuck School of Business at Dartmouth College; CEPR; CES Ifo



The COVID trade collapse was dramatic...



...if not as bad as initially feared



Still: Disruptions have been widespread...

THE WALL STREET JOURNAL.

Everywhere You Look, the Global Supply Chain Is a Mess

The New York Times

How the World Ran Out of Everything



And globalization – especially via GVCs – is un fire.

The **Economist**

On the blink-the EU's bad crisis

Covid nostra: crime and the pandemic

Starting a business in a slump

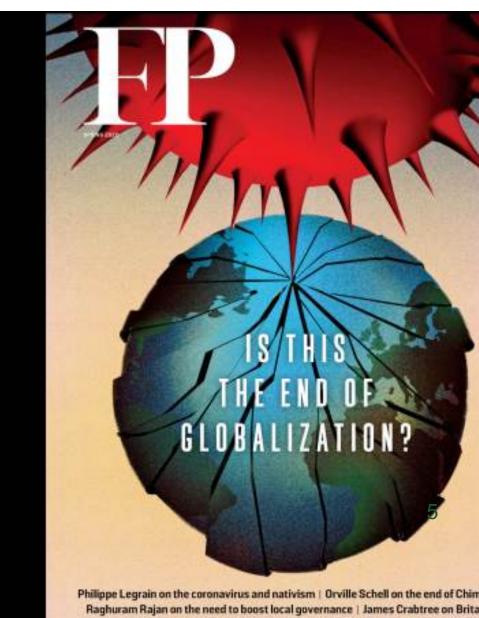
The Mekong dries up

MAY 16TH-22ND 2020

Goodbye globalisation

The dangerous lure of self-sufficiency





So: What will the future hold for GVCs?

Outline for Today's Talk:

- First: Context.
- Next: A framework for understanding (and modeling) GVC risk, rigidity, and resilience.
 - Example: Semiconductors
- Then: Policy perspective. Will governments learn the wrong lessons from COVID-19?
- Last: What will firms do? Reading the tea



Context: Many Faces of the COVID Shock Different dimensions (and different lessons) from the pandemic:

- (Temporary) Disruption
- Accelerant
- Catalyst



COVID-19 as a Temporary Disruption

In some sectors of the gobal economy, COVID-19 has been a stark - but plausibly temporary - disruption.

- e.g. short-term shifts in ag. markets; just-in-time GVCs; simultaneous demand and supply shocks for PPE, ventilators, vaccines; sudden global shift in demand toward certain goods (mountain bikes and ring lights) and away from others (business attire, entertainment, leisure travel).
- Here, the pandemic underscores long-known "lessons," esp the value of diversification and



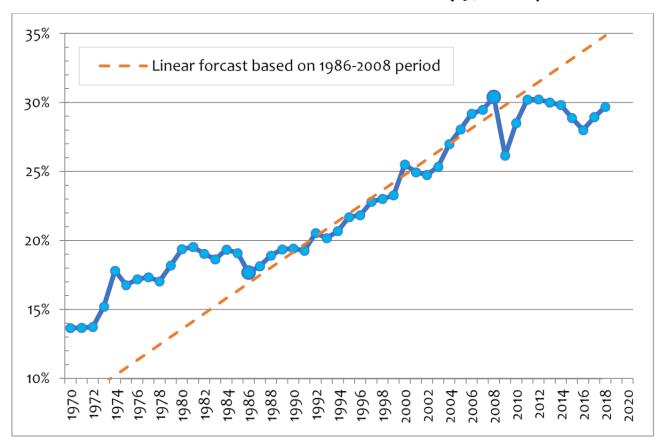
Context: COVID as an Accelerant

 GVC expansion had started to slow, and economic nationalism had started to grow before COVID.



"Slowbalization" Predates COVID

Chart 1. World Trade over World GDP (1970-2018)



Source: World Bank's World Development Indicators (link)



Context: COVID as an Accelerant

- GVC expansion had started to slow, and economic nationalism had started to grow before COVID.
- Why?
 - Low-hanging "GVC fruit" may have been picked
 - Automation ↓ returns to offshoring/fragmentation
 - Uncertainty costs of rising economic nationalism (Brexit, Trump Tariffs, Sino-US Trade War)





COVID-19 as a Catalyst

In other ways, the pandemic may induce otherwise-unlikely tipping-point changes:

- e.g. business travel → videoconferencing; JIT production → inventorying; New public health norms, initiatives, surveillance, and coordination.
- At the same time, there has been a profound overhaul of how firms and governments evaluate risk and resilience in the global economy. New acknowledgement of "Tail risks."
- ➤ Big question: will governments give in to the temptation of economic nationalism and the



Upshot:

• Whatever the pre-existing conditions, the future of globalization in general – and GVC expansion in particular – was already unclear in 2019.

Implication for firms, analysts, and academics: it's time to sharpen the imagination and update the toolbox.





A Framework for Assessing GVC Risk

- Guiding Principle #1:
 Allow for butterfly effects.
- Guiding Principle #2:

Measure what can be, not just what is.

Guiding Principle #3:

Appreciate the diversity of risk.



1. Allow for Butterfly Effects.

Imagine matrices of GVC exposure and pass-through rates, up, down, and across the value chain.

- Allow for positive and negative linkages, via supply-side and demand-side complements and substitutes.
 - For example: a shortage of apples (an input for apple pie) could cause the demand for cream to fall (because butter is a supply-side complementary input to apple pie, or because ice cream is a demand-side complement to pie) or rise (because ice cream is a demand-side substitute for pie).





2. Measure Possibility, Not Reality.

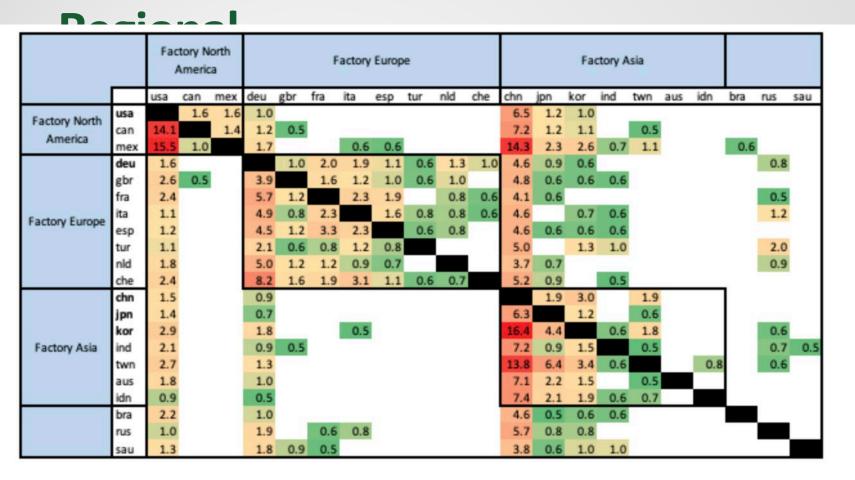
Input-Output tables based on observed (historical) trade flows are imperfect metrics of exposure.

- Think in terms of *elasticities* (possible adjustments in sourcing, sales, technique, or timing), not just volumes.
- Beware of extrapolation: are the consequences of a small shock simply a linear multiple of the consequences of a large shock?



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Example: GVCs are Still Mostly



Source: Authors' elaboration of OCED Inter-Country Input Output Tables (available online at

https://www.oecd.org/sti/ind/inter-country-input-output-tables.htm).

From Freeman and Baldwin (2020)

** But how elastic are "off diagonal" flows??



3. Appreciate the Diversity of Risk

Expecting (or at least codifying) the Unexpected:

- Cause: Demand vs. Supply vs. "Market Wedge"
 - e.g. tariffs, shipping...
- **Scope**: correlated v. idiosyncratic; local v. global?
 - Aggregate price effects to magnify or mitigate?
- Source: Political vs. Economic vs. Environmental



Example: Semiconductors

- Cause: Demand <u>and</u> Supply <u>and</u> Market Wedge
 - Demand: COVID electronics demand surge, then COVID Recovery
 - Supply: Factory Fires in Japan, Draught in Taiwan
 - Market Wedge: US trade restrictions \rightarrow Chinese stockpiling; air freight \downarrow
- Scope: correlated, global
 - With aggregate prices and delays to magnify disruption.
- **Source**: Political <u>and</u> Economic <u>and</u>
 Environmental



Policy Perspective

A hunch: the greatest uncertainties for the future of GVCs may be political, not economic or exogenous.

- How will governments respond to COVID supply chain disruptions?
 - June 8, 2021: <u>US outlines extensive plans</u> to "strengthen American supply chains to promote economic security, national security, and goodpaying union jobs at home."





Ultimately, Firms Will Decide.

Here's the thing: Governments can change the incentives, and they might change the rules, but ultimately, firms are still in charge of their decisions.

- How will <u>firms</u> respond to COVID-19 and the political reckoning it has spurred?:
- A few of the tea leaves I'll be reading:
 - inventory practices;
 - investment decisions (greenfield, acquisition, expansion);
 - intra- vs. inter-firm trade flows;



Thanks for your interest and your questions.

